

# INTERNAL MEMORANDUM

**To:** Rebecca Owens - Development Control Case Officer

**Reference:** P/25/0148

**From:** Planning Policy and Implementation Section

**Ask for:** David James

**Extension:** 7053

**Date:** 19<sup>th</sup> January 2026

## Summary

No objection raised. The development meets the relevant Replacement LDP policies (SW4 & EcW2).

If minded to approve in principle, particular consideration should be given to the impact of the development on the character and visual amenity of the area, on any relevant historic environment assets, on biodiversity, the impact on surrounding area and occupiers in terms of noise and disturbance, highway safety, traffic generation and parking provision (Policies SW11, SW12, CW1, EnW1, EnW2EnW3 & EnW4).

## Observations in respect of the above proposal

### **1. Proposed Development**

An application for the alteration of the roof (from gabled to mono-pitched), the recladding of the external elevations, the erection of a side extension, and other external alterations to the building, the widening of the access and the erection of gates and fencing, at Units 5 To 8 Phoenix Industrial Estate Goat Mill Road, Merthyr Tydfil.

### **2. Development Plan Framework**

The existing development plan framework in Merthyr Tydfil is provided by:-

**The Merthyr Tydfil County Borough Council Replacement Local Development Plan (2016 - 2031)**

The relevant LDP Objectives are:-

- *LDP Objective 1 Sustainable Population Growth: To encourage a sustainable level and distribution of population growth.*

- *LDP Objective 2 Welsh Language and Culture: To protect and enhance Welsh language and culture.*
- *LDP Objective 4 Regeneration: To promote the suitable reuse of previously developed land and the continued regeneration of local communities.*
- *LDP Objective 5 Infrastructure: To ensure that community infrastructure and open space supports the regeneration of local communities.*
- *LDP Objective 6 Sustainable Design: To promote high quality, sustainable and inclusive design and support measures which mitigate the predicted effects of climate change.*
- *LDP Objective 7 Transport: To support an integrated transport system, promote active travel and ensure new developments are accessible by walking, cycling and public transport links.*
- *LDP Objective 9 Heritage and Cultural Assets: To protect, enhance and promote all heritage, historic and cultural assets.*
- *LDP Objective 10 Biodiversity: To improve ecosystem resilience and connectivity which support habitats and species of principle importance.*
- *LDP Objective 11 Countryside and Landscape: To protect and enhance the character and appearance of the landscape and the countryside.*
- *LDP Objective 12 Economic Development: To provide and safeguard appropriate land for economic and skills development.*
- *LDP Objective 16 Renewable Energy: To promote renewable and low carbon energy.*

The following development plan policies would apply:-

- *Policy SW4: Settlement Boundaries*
- *Policy SW9: Planning Obligations*
- *Policy SW11: Sustainable Design and Placemaking*
- *Policy SW12: Improving the Transport Network*
- *Policy CW1: Historic Environment*
- *Policy EnW1: Nature Conservation & Ecosystem Resilience*
- *Policy EnW2: Internationally and Nationally Protected Sites and Species*
- *Policy EnW3 Regionally Important Geological Sites, Sites of Importance for Nature Conservation, Local Nature Reserves and Priority Habitats and Species*
- *Policy EnW4: Environmental Protection*
- *Policy EcW2: Protecting Employment Sites*
- *Policy EcW9: District Heating*

The following supplementary planning guidance is applicable:-

- *Merthyr Tydfil Local Development Plan Supplementary Planning Guidance Note 2: Planning Obligations (March 2012)*
- *Merthyr Tydfil Local Development Plan Supplementary Planning Guidance Note 4: Sustainable Design (July 2013)*
- *Merthyr Tydfil Local Development Plan Supplementary Planning Guidance Note 5: Nature and Development (May 2015)*

## **National Planning Policy**

### **Planning Policy Wales (Edition 12, February 2024)**

Planning Policy Wales provide guidance on matters relevant to this application, namely:

- Placemaking in Action: Good Design Making Better Places
- Strategic Placemaking: Previously Developed Land
- Economic Infrastructure: Economic Development
- Energy: Renewable and Low Carbon Energy
- Distinctive and Natural Places: Recognising the Special Characteristics of Places
- Distinctive and Natural Places: Recognising the Environmental Qualities of Places

### **Future Wales: The National Plan 2040 (February 2021)**

Future Wales provides guidance on matters relevant to this application, including, but not limited to:

- Policy 1: Where Wales will grow
- Policy 2: Shaping Urban Growth and Regeneration – Strategic Placemaking
- Policy 16: Heat Networks
- Policy 33: National Growth Area – Cardiff, Newport and the Valleys

### **3. Policy Considerations**

This development proposed amendments to a previous scheme, approved as part of planning application P/24/0141.

The site of the proposal is located within the Primary Growth Area as defined by the LDP, and within the settlement boundary where development will be allowed subject to the proposals compatibility with other plan policies and material considerations (**Policy SW4**). The site is also within the Goat Mill Road Protected Employment Site (**Policy EcW2**).

**Policy SW9** relates to planning obligations. Given the nature of the proposal, on-site provision of affordable housing or open space, or a financial contribution towards affordable housing, would not be sought. Additionally, Community Infrastructure Levy (CIL) would not be chargeable.

**Policy SW11** requires new development to, among other things:

- be appropriate to its local context in terms of scale, height, massing, elevational treatment, materials and detailing, layout, form, mix and density;
- integrate effectively with adjacent spaces, the public realm and historic environment to enhance the general street scene and create good quality townscape;
- not result in an unacceptable impact on local amenity, loss of light or privacy, or visual impact, and incorporate a good standard of landscape design;
- contribute to the provision of green infrastructure, including open space in accordance with the Council's standards, sustainable drainage systems where appropriate, and ensure that the County Borough's network of green infrastructure is accessible and connected;

- allow access for the widest range of people possible, and demonstrate that any traffic movements will not have an unacceptable impact on local amenity or highway safety and satisfy the Council's parking standards.
- promote the creation of healthy and active environments and reduce the opportunity for crime and anti-social behaviour.

Careful consideration should be given to the above issues. The proposal includes a substantial extension. Given the prominent location of the site, the design of these additions should be appropriate to their local context, in terms of their scale, height, massing, elevational treatment, materials and detailing, layout, and form. They should also integrate effectively with adjacent spaces, the public realm and historic environment to create good quality townscape (the first and second criteria above).

Additionally, the application site is located in close proximity to existing commercial uses. The proposal could result in an intensification of the use of the site and increasing vehicular movements, which could impact local amenity and highway safety. As such, the third fifth criterion, above, are also particularly important. The intensification of the use should not result in an unacceptable impact on local amenity, loss of light or privacy, or visual impact. The site's parking provision should be checked against the Council's current parking standards, and the views of the Engineering and Traffic Group Leader should be sought in this respect.

**Policy SW12** supports development that encourages a modal shift towards sustainable transport, including the enhancement of pedestrian, cycle, rail and bus facilities, in addition to any necessary road improvements. Development proposals will be expected to demonstrate how they reduce the need to travel and encourage the use of sustainable transport. The application site is also crossed by a proposed Active Travel route. As such, the views of the Engineering and Traffic Group Leader, and other relevant Council Officers, should be sought in this respect.

**Policy CW1** advises that the integrity of our historic environment assets will be conserved and enhanced. Development proposals will only be permitted where it can be demonstrated they would preserve or enhance the architectural quality, character or the historic or cultural importance of our designated historic environment assets. And that, development affecting undesignated historic environment assets including, Locally Listed Buildings or structures, Landscapes of Outstanding Historic Interest in Wales, Urban Character Areas (UCA) and Archaeologically Sensitive Areas (ASA) should have regard to their special character and archaeological importance.

The site is located within an ASA (Dowlais Ironworks; Supporting Infrastructure; Dowlais Gas), and within a Landscape of Outstanding Historic Interest in Wales. As such, these historic environment assets should be taken into consideration, and the views of the relevant Officer or external Heritage body sought in this regard, as appropriate.

**Policy EnW1** seeks to protect nature conservation and ecosystem resilience. **Policy EnW2** relates to internationally and nationally protected sites and species. **Policy EnW3** states that development proposals likely to have an adverse impact on Regionally Important Geological Sites, Sites of Importance for Nature Conservation, Local Nature Reserves, or Priority Habitats and Species will only be permitted where it can be demonstrated that:

1. The need for the development clearly outweighs the conservation value of the site;

2. Adverse impacts on nature conservation features or geological features can be avoided;
3. Appropriate and proportionate mitigation and compensation measures can be provided; and
4. The development maintains and where possible enhances biodiversity and geodiversity interests.

As such, the views of the Council's Ecologist should be sought.

**Policy EnW4** advises that development proposals will be required to demonstrate they will not result in an unacceptable impact on people, residential amenity, property and / or the natural environment from either:

- Pollution of land, surface water, ground water and the air;
- Land contamination;
- Hazardous substances;
- Land stability;
- Noise, vibration, dust, odour nuisance and light pollution; or
- Any other identified risk to public health and safety.

Where impacts are identified the Council will require applicants to demonstrate that appropriate measures have been incorporated to reduce, or minimise the impact identified to the lowest possible acceptable level. Planning conditions may be imposed or legal obligation entered into, to secure any necessary mitigation and monitoring processes. With regard to flood risk, new developments will be expected to avoid unnecessary flood risk and meet the requirements of TAN 15.

The proposal would result in an intensification of the use of the site and increased traffic movements. As such, the impact of the proposal in terms of increased noise and light pollution should be carefully considered, and the views of the Engineering and Traffic Group Leader and Public Health Manager should be sought in this respect. The Coal Authority should also be consulted, due to land stability/historic mining in this area.

**Policy EcW2** states that at ...Goatmill Road... development will be permitted if:-

- It is within Use Classes B1(b), B1(c), B2 or B8; or
- It provides an ancillary facility or service that supports the primary employment use, or
- It is an acceptable complementary commercial service outside class B uses, or
- It is an appropriate waste management facility compatible with existing industrial and commercial activities.

The proposal comprises an extension to the existing use of the site, which falls within Use Class B. As such, it complies with Policy EcW2.

**Policy EcW9** states that the use of combined heat and power (CHP), combined cooling, heat and power (CCHP) and district heating will be encouraged. Within the Heat Priority Areas listed below, major development will be expected to incorporate, where viable and technically feasible, infrastructure for district heating and to connect to existing systems where available.