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For the attention of: Ms R. Owens – Case Officer
Merthyr Tydfil County Borough Council

[By email: planning@merthyr.gov.uk]

27 October 2025

Dear Ms Owens

Re: Planning application P/25/0265

Demolition of existing buildings and development of a restaurant with drive-thru facility (Use Class A3) including access and cycle path, servicing, car parking, hard and soft landscaping, advertisements and other associated works at Land to the north of The Heads of the Valleys Road, off Rhymney Common Road, Dowlais - RECONSULTATION

Thank you for your notification of 20 October 2025 seeking the further views of the Coal Authority on the above.

The Coal Authority response: MATERIAL CONSIDERATION

As you are aware, the application site falls within the defined Development High Risk Area. Our records indicate that the site lies in an area where coal mining has taken place at shallow depth and where further historic unrecorded shallow coal mining activity is likely to have occurred. Voids and broken ground associated with such workings can pose a risk to ground stability and public safety.

Our records also indicate that the site lies in an area where ironstone mining has taken place at shallow depth. It falls outside the remit of the Coal Authority to comment upon non-coal related mining activity. The LPA should therefore seek its own technical advice on the safety and stability risks posed by past ironstone mining activity at the site.

You will recall that we previously objected to the proposal in our initial consultation response letter of 20 October 2025 due to the lack of a supporting Coal Mining Risk Assessment to identify and assess the risks posed to the proposed development by coal mining legacy. We are therefore pleased to note that a Phase I Desk Study & Coal Mining Risk Assessment Report (12 December 2024, prepared by Southern Testing Laboratories Limited) has been published on the LPA website.

Based on a review of relevant sources of coal mining and geological information, the report correctly acknowledges that a number of coal and ironstone seams are recorded as having been worked at shallow depth below the site. It also identifies that further unrecorded shallow mine workings may be present beneath the site. The report concludes that these workings pose a risk to the proposed development. Accordingly, the report goes on to recommend the undertaking of an investigation in order to establish the extent and depth of shallow mine workings across the site and to inform foundation design.

The Coal Authority's Planning & Development Team welcomes the recommendation for the undertaking of intrusive site investigations. These should be designed and carried out by competent persons in order to properly assess ground conditions and to establish the exact situation regarding coal mining legacy and the risks it may pose to the development.

The results of the investigations should be reviewed by competent persons, including consideration of the possible interaction between multiple horizons of shallow mine workings, and should inform any remedial works and/or mitigation measures that may be necessary to ensure the safety and stability of the proposed development as a whole.

We wish to highlight that it would typically be expected that mine workings encountered within influencing distance of the surface would be suitably remediated/stabilised by means of drilling and grouting, with foundations designed in cognisance of the remedial works undertaken. These works should seek to ensure the safety and stability of the proposed development as a whole, including the building and external parts of the site such as vehicle access routes, parking and turning areas.

The applicant should note that Permission is required from our Permitting Team before undertaking any activity, such as initial ground investigation works and subsequent remedial works, which may disturb our property. Any comments that we may have made in a Planning context are without prejudice to the outcomes of a Permit application.

Mine Gas

It should be noted that wherever coal resources or coal mine features exist at shallow depth or at the surface, there is the potential for mine gases to exist. These risks should always be considered by the LPA. The Planning & Development Team at the Coal Authority, in its role of statutory consultee in the planning process, only comments on gas issues if our data indicates that gas emissions have been recorded on the site. However, the

absence of such a comment should not be interpreted to imply that there are no gas risks present. Whether or not specific emissions have been noted by the Coal Authority, local planning authorities should seek their own technical advice on the gas hazards that may exist, and appropriate measures to be implemented, from technically competent personnel.

SuDS

Where SuDS are proposed as part of the development scheme consideration will need to be given to the implications of this in relation to the stability and public safety risks posed by coal mining legacy. The developer should seek their own advice from a technically competent person to ensure that a proper assessment has been made of the potential interaction between hydrology, the proposed drainage system and ground stability, including the implications this may have for any mine workings which may be present beneath the site.

The Coal Authority Recommendation to the LPA

The Coal Authority's Planning & Development Team notes the conclusions of the Phase I Desk Study & Coal Mining Risk Assessment Report; that coal mining legacy potentially poses a risk to the proposed development and that investigations are required, along with possible remedial and mitigatory measures, in order to ensure the safety and stability of the proposed development.

As such, should planning permission be granted for the proposed development, we would recommend that the following conditions are included on the decision notice:

1. *No above ground development shall commence (excluding the demolition of existing structures) until;*

a) a scheme of intrusive investigations has been carried out on site to establish the risks posed to the development by past shallow coal mining activity; and

b) any remediation works and/or mitigation measures to address land instability arising from past coal mining legacy, as may be necessary, have been implemented on site in full in order to ensure that the site is made safe and stable for the development proposed.

The intrusive site investigations, remedial works and mitigatory measures shall be carried out in accordance with authoritative UK guidance.

2. *Prior to the occupation of the development a signed statement or declaration prepared by a suitably competent person confirming that the site is, or has been made, safe and stable for the approved development shall be submitted to the Local Planning Authority for approval in writing. This document shall confirm the methods and findings of the intrusive site investigations and the completion of any remedial*

works and/or mitigation necessary to address the risks posed by past coal mining activity.

The Coal Authority therefore **withdraws its objection** to the proposed development **subject to the imposition of the above conditions**. This is our recommendation for condition wording. Whilst we appreciate that you may wish to make some amendment to the choice of words, we would respectfully request that the specific parameters to be satisfied are not altered by any changes that may be made.

We also request that the following Informative Notes are included on any planning permission decision notice:

1 - Ground Investigations and groundworks

Under the Coal Industry Act 1994 any intrusive activities which disturb or enter any coal seams, coal mine workings or coal mine entries (shafts and adits) require the prior written permission of the Mining Remediation Authority since these activities can have serious public health and safety implications. Such activities could include site investigation boreholes, piling activities, other ground works and any subsequent treatment of coal mine workings and coal mine entries for ground stability purposes. Failure to obtain permission to enter or disturb our property will result in the potential for court action. Application forms for Mining Remediation Authority permission and further guidance can be obtained from: www.gov.uk/get-a-permit-to-deal-with-a-coal-mine-on-your-property.

2 - Requirement for Incidental Coal Agreements

If any future development has the potential to encounter coal seams which require excavating, for example excavation of building foundations, service trenches, development platforms, earthworks, non-coal mineral operations, an Incidental Coal Agreement will be required from the Mining Remediation Authority. Further information regarding Incidental Coal Agreements can be found at: www.gov.uk/government/publications/incidental-coal-agreement/guidance-notes-for-applicants-for-incidental-coal-agreements.

3 - Shallow coal seams

In areas where shallow coal seams are present caution should be taken when carrying out any on site burning or heat focused activities.

Please do not hesitate to contact me if you wish to discuss the above matters further.

Yours sincerely

James Smith

James Smith BSc. (Hons), Dip.URP, MRTPI

Planning and Development Manager

Disclaimer

The above consultation response is provided by The Coal Authority as a Statutory Consultee and is based upon the latest available data on the date of the response, and electronic consultation records held by The Coal Authority since 1 April 2013. The comments made are also based upon only the information provided to The Coal Authority by the Local Planning Authority and/or has been published on the Council's website for consultation purposes in relation to this specific planning application. The views and conclusions contained in this response may be subject to review and amendment by The Coal Authority if additional or new data/information (such as a revised Coal Mining Risk Assessment) is provided by the Local Planning Authority or the Applicant for consultation purposes.

In formulating this response The Coal Authority has taken full account of the professional conclusions reached by the competent person who has prepared the Coal Mining Risk Assessment or other similar report. In the event that any future claim for liability arises in relation to this development The Coal Authority will take full account of the views, conclusions and mitigation previously expressed by the professional advisers for this development in relation to ground conditions and the acceptability of development.