



**The Coal Authority**

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**For the attention of: Ms K. Glover – Case Officer**

Merthyr Tydfil County Borough Council

[By email: [planning@merthyr.gov.uk](mailto:planning@merthyr.gov.uk)]

20 November 2025

Dear Ms Glover

**Re: Planning application P/25/0294**

**Retention of works to provide access, re-profiling of ground levels and construction of retaining wall at rear of site. Change of use of site to residential development comprising of the conversion of the partially demolished Norton Tavern to form 6 residential flats, construction of 2 dwellings and works to make good the vehicle/pedestrian access at the rear of the site, creation of associated parking area and, hard and soft landscaping at The Norton, High Street, Penydarren**

Thank you for your notification of 13 November 2025 seeking the views of the Coal Authority (trading as the Mining Remediation Authority) on the above planning application.

The Coal Authority is a non-departmental public body sponsored by the Department for Energy Security and Net Zero. As a statutory consultee, the Coal Authority has a duty to respond to planning applications and development plans in order to protect the public and the environment in mining areas.

#### **The Coal Authority response: MATERIAL CONSIDERATION**

The application site falls within the defined Development High Risk Area. Therefore, within the site and surrounding area there are coal mining features present at surface or shallow depths. The risk these features may pose should be considered as part of the planning process.

More specifically, our information indicates that the site lies in an area where historic unrecorded underground coal mining activity is likely to have taken place at shallow depth. Voids and broken ground associated with such workings can pose a risk to ground stability and public safety.

It would appear that the current application seeks permission for a revised scheme of development to that previously proposed at the site under planning application P/24/0272. We note that permission is sought for the retention of certain works which have taken place, however, it does not appear that these works included the construction of the new build dwellings, and our following comments are made on the basis of this assumption.

The application is accompanied by a Coal Mining Risk Assessment report (8 October 2024, prepared by Rhondda Geotechnical Services). We note that this is the same report which accompanied planning application P/24/0272. The report was considered acceptable by the Coal Authority's Planning & Development Team at the time of the previous application.

Based on a review of a range of sources of coal mining and geological information, the report concludes that past mining activity poses a residual risk to ground stability at the site. The report author considers that this risk is more likely to be associated with past ironstone rather coal mining activity. We wish to clarify at this juncture that it lies outside the remit of the Coal Authority to comment on non-coal mining activity.

Accordingly, the report goes on to recommend the carrying out of intrusive ground investigations, in the form of the drilling of boreholes, in order to further assess the risk posed by any mine workings present. The report author advises that the objective of the investigation is to prove 30m of rock cover over any potential workings, whether associated with the mining of coal or ironstone.

The Coal Authority's Planning & Development Team welcomes the recommendation for the undertaking of intrusive site investigations. These should be designed and carried out by competent persons, in cognisance of the conclusions of the Coal Mining Risk Assessment, and should be appropriate in terms of assessing the ground conditions at the site in order to establish the coal mining legacy present and the risks it may pose to the specific scheme of development proposed.

The results of the investigations should be interpreted by competent persons and used to inform any remedial works and/or mitigation measures that may be necessary to ensure the safety and stability of the proposed development as a whole. Such works/measures may include grouting stabilisation works and foundation solutions.

The applicant should note that Permission is required from our Permitting & Licensing Team before undertaking any activity, such as ground investigation and ground works,

which may disturb our property. Any comments that we may have made in a Planning context are without prejudice to the outcomes of a Permit application.

## **Mine Gas**

It should be noted that wherever coal resources or coal mine features exist at shallow depth or at the surface, there is the potential for mine gases to exist. These risks should always be considered by the LPA. The Planning & Development Team at the Coal Authority, in its role of statutory consultee in the planning process, only comments on gas issues if our data indicates that gas emissions have been recorded on the site. However, the absence of such a comment should not be interpreted to imply that there are no gas risks present. Whether or not specific emissions have been noted by the Coal Authority, local planning authorities should seek their own technical advice on the gas hazards that may exist, and appropriate measures to be implemented, from technically competent personnel.

## **SuDS**

Where SuDS are proposed as part of the development scheme consideration will need to be given to the implications of this in relation to the stability and public safety risks posed by coal mining legacy. The developer should seek their own advice from a technically competent person to ensure that a proper assessment has been made of the potential interaction between hydrology, the proposed drainage system and ground stability, including the implications this may have for any mine workings which may be present beneath the site.

## **The Coal Authority Recommendation to the LPA**

The Coal Authority's Planning & Development Team notes the recommendations of the Coal Mining Risk Assessment report; that coal mining legacy potentially poses a risk to the proposed development and that investigations are required, along with possible remedial measures, in order to ensure the safety and stability of the proposed development.

As such, should planning permission be granted for the proposed development, we would recommend that the following conditions are included on the decision notice:

- 1. *No above ground development shall commence on the new build dwellings until;***
  - a) a scheme of intrusive investigations has been carried out on site to establish the risks posed to the development by past coal mining activity; and***
  - b) any remediation works and/or mitigation measures to address land instability arising from coal mining legacy, as may be necessary, have been implemented on site in full in order to ensure that the site is made safe and stable for the development proposed.***

*The intrusive site investigations and remedial works shall be carried out in accordance with authoritative UK guidance.*

- 2. Prior to the occupation of the new build dwellings, a signed statement or declaration prepared by a suitably competent person confirming that the site is, or has been made, safe and stable for the approved development shall be submitted to the Local Planning Authority for approval in writing. This document shall confirm the methods and findings of the intrusive site investigations and the completion of any remedial works and/or mitigation necessary to address the risks posed by past coal mining activity.*

The Coal Authority therefore has **no objection** to the proposed development **subject to the imposition of the above conditions**. This is our recommendation for condition wording. Whilst we appreciate that you may wish to make some amendment to the choice of words, we would respectfully request that the specific parameters to be satisfied are not altered by any changes that may be made.

Should planning permission be granted for this proposal, we also request that the following Informative Notes are included on the decision notice:

### **1 - Ground Investigations and groundworks**

*Under the Coal Industry Act 1994 any intrusive activities which disturb or enter any coal seams, coal mine workings or coal mine entries (shafts and adits) require the prior written permission of the Mining Remediation Authority since these activities can have serious public health and safety implications. Such activities could include site investigation boreholes, the piling of foundations, other ground works and any subsequent treatment of coal mine workings and coal mine entries for ground stability purposes. Failure to obtain permission to enter or disturb our property will result in the potential for court action. Application forms for Mining Remediation Authority permission and further guidance can be obtained from: [www.gov.uk/get-a-permit-to-deal-with-a-coal-mine-on-your-property](http://www.gov.uk/get-a-permit-to-deal-with-a-coal-mine-on-your-property).*

### **2 - Requirement for Incidental Coal Agreements**

*If any future development has the potential to encounter coal seams which require excavating, for example excavation of building foundations, service trenches, development platforms, earthworks, non-coal mineral operations, an Incidental Coal Agreement will be required from the Mining Remediation Authority. Further information regarding Incidental Coal Agreements can be found at: [www.gov.uk/government/publications/incidental-coal-agreement/guidance-notes-for-applicants-for-incidental-coal-agreements](http://www.gov.uk/government/publications/incidental-coal-agreement/guidance-notes-for-applicants-for-incidental-coal-agreements).*

### **3 - Shallow coal seams**



***In areas where shallow coal seams are present caution should be taken when carrying out any on site burning or heat focused activities.***

Please do not hesitate to contact me if you wish to discuss the above matters further.

Yours sincerely

***James Smith***

**James Smith** BSc. (Hons), Dip. URP, MRTPI  
**Planning and Development Manager**

### **Disclaimer**

The above consultation response is provided by The Coal Authority as a Statutory Consultee and is based upon the latest available data on the date of the response, and electronic consultation records held by The Coal Authority since 1 April 2013. The comments made are also based upon only the information provided to The Coal Authority by the Local Planning Authority and/or has been published on the Council's website for consultation purposes in relation to this specific planning application. The views and conclusions contained in this response may be subject to review and amendment by The Coal Authority if additional or new data/information (such as a revised Coal Mining Risk Assessment) is provided by the Local Planning Authority or the Applicant for consultation purposes.

*In formulating this response The Coal Authority has taken full account of the professional conclusions reached by the competent person who has prepared the Coal Mining Risk Assessment or other similar report. In the event that any future claim for liability arises in relation to this development The Coal Authority will take full account of the views, conclusions and mitigation previously expressed by the professional advisers for this development in relation to ground conditions and the acceptability of development.*